

Common issues under tax audit by the Inland Revenue Department (IRD) - Transfer pricing

In this Issue, we will focus on an issue that is not only popular within the IRD but also under the spot light in the tax world globally in the recent decade – transfer pricing. Transfer pricing is a highly complex issue and it is strongly recommended that professional advice be sought should a company encounters such issue.

In the recent decade, transfer pricing has been one of the most discussed topics in the tax world globally. Transfer pricing refers to the rules and methodologies for pricing transactions between related parties. The core value of transfer pricing is the arm's length principle, i.e. the amount charged by one related party to another for a transaction must be the same as if the parties were not related.

On 13 July 2018, the Government of Hong Kong Special Administrative Region gazetted Inland Revenue (Amendment) (No. 6) Ordinance 2018 ("the Amendment Bill") which codified certain transfer pricing principles into the Inland Revenue Ordinance (Cap. 112) ("the IRO"). Nevertheless, even prior to the formal codification of the transfer pricing rules in Hong Kong in July 2018, there were observations that the IRD has been adopting some transfer pricing concepts in desk review and field audit and investigation cases.

Common items under scrutiny by the IRD

Some common items that usually trigger a review by the IRD from a transfer pricing perspective include:

1. Intra-group management fees

In cases where the taxpayer receives management services and pays a management fee, the IRD's concern is whether there is any overpayment by the taxpayer for the services received. In situations where the taxpayer provides management services to related group entities, the IRD would focus on whether the taxpayer has been sufficiently remunerated for the services provided.

2. Intercompany purchase and sale

Depending on the functions and activities performed by the selling and purchasing entities, the charging methodology and basis would differ. Therefore, the key question that the IRD would ask is whether sufficient margin has been left in the taxpayer to remunerate the functions and activities performed out of the overall value chain.

3. Intercompany service charge

Similar to management fees, the IRD would first establish whether there were any services provided and secondly whether there is any overpayment for the services received or under remuneration for services provided.

In some cases, there may be ambiguity on whether services were actually provided and hence, whether a service fee should be charged. For example, a company referring its customer to its related group company because it does not sell the product that the customer requires. In this situation, questions under consideration would be whether the company would be considered as providing a referral service to its related group company and whether a referral fee should be charged.

4. Intra-group license fees / royalty payments

In accordance with the DEMPE concept (development, enhancement, maintenance, protection and exploitation) introduced by the Organization for Economic Co-operation and Development in relation to intangible assets, the IRD would access the arm's length nature of the license fees / royalty payments based on where and by whom were the DEMPE functions of the relevant intellectual properties carried out.

Penalties

The Amendment Bill introduces an administrative penalty relating to transfer pricing. However, given that transfer pricing is not an exact science, the penalties have been set at a level lower than the existing one for other non-compliance under section 82A of the IRO.

Specifically, penalties would be imposed where a tax return was made with incorrect information on transfer pricing without a reasonable rationale or with the intent to evade tax. Taxpayers will be liable to an administrative penalty by way of additional tax not exceeding the amount of tax undercharged (as compared to an amount trebling the tax undercharged, as currently imposed for incorrect return and other matters under section 82A of the IRO).

That said, the IRD has not ruled out the possibilities of imposing more stringent penalty or initiating criminal prosecutions on blatant cases in accordance with relevant provisions of the IRO. The availability of transfer pricing documentation alone will not qualify for an exemption from penalties but will be considered in determining whether individual taxpayers have a "reasonable excuse" to be exempt from the penalties.

Penalty and offence provisions will also apply to the service providers engaged by taxpayers.

Tips in handling transfer pricing related enquiries from the IRD

With burden of proof on taxpayers and stringent penalties in place, it is crucial for taxpayers to put proper transfer pricing documentation in place within the set timeframe of nine months after the financial year-end to demonstrate that the arm's length principle is applied in all related party dealings. A proper transfer pricing documentation includes a local fact finding and robust functional analysis detailing the functions performed, assets used and risks assumed by Hong Kong entities.

Further, as transfer pricing is somewhat a new area of tax introduced in Hong Kong, more time may be required when communicating with the IRD officers with regard to the application of the new rules. Therefore, taxpayers may consider seeking professional assistance in explaining the transfer pricing framework to the officers first before focusing on the detailed methodologies and basis of its related party dealings.

Recommendations

Whilst the IRD has sought to limit the impact of the transfer pricing requirements on the regulatory burden and compliance cost for businesses, the documentation and filing requirements represent a significant change in the tax environment in Hong Kong. They are highly complex and have wide ranging consequences for taxpayers in Hong Kong.

Accordingly, taxpayers, in particular multinational corporations or any enterprises with cross border activities should review their existing operating and tax / transfer pricing structures to ensure their compliance with the new transfer pricing regulations and seek professional advice where necessary.

Even an entity may be exempt from the preparation of the master and local files, the availability of robust transfer pricing documentation can be a mitigating factor for penalty in tax review and tax audit situations.

Further, tax audit cases in Hong Kong cover at least 6 years of assessment and it is common to involve transfer pricing issues. Robust transfer pricing documentation can help ease the difficulties in justifying an entity's related party transactions during tax audit and prevent loss of knowledge when there is a change of personnel in the entity.

In light of the above, we therefore strongly recommend that properly prepared transfer pricing documentation is maintained by taxpayers.



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